# MAYOR OF LONDON OFFICE FOR POLICING AND CRIME

Monthly Report to the Police and Crime Committee

Thursday, 22 October 2015 10am City Hall

Stephen Greenhalgh Deputy Mayor for Policing and Crime

#### 1. INTRODUCTION

This report is provided to the Police and Crime Committee (PCC) for its 24 September 2015 meeting to assist the Committee to exercise its function in scrutinising and supporting the Mayor's Office for Policing And Crime (MOPAC) and to hold it to account.

This report covers the period 12 September to 9 October 2015.

In addition to my range of regular meetings and briefings with key stakeholders including senior MPS officers, below are the main activities I have been involved in and or MOPAC has been represented.

#### 2. MOPAC ACTIVITY REPORT

#### **London Crime Reduction Board**

On 15 September, the Mayor chaired a meeting of the London Crime Reduction Board (LCRB). We discussed the impact of financial changes predicted in November's Comprehensive Spending Review (CSR). All members of the LCRB outlined how they were planning to move forward after savings are announced and we agreed to work together to minimise the impact of reduced budgets. There was also a discussion on gangs and serious youth violence and an update on the Strategic Ambitions work that provides prevention, intervention and enforcement against gangs.

On 29 September, I chaired the LCRB Gangs Panel. At the meeting, we reviewed an analysis of current crime data. The focus of the session was on prevention, with a review of progress against existing commitments and a discussion about how to link prevention partnership work.

#### Meeting with Tony Lloyd

On 22 September, the Mayor and I met with Tony Lloyd, the Interim Mayor of Greater Manchester and the Greater Manchester Police and Crime Commissioner. We discussed fiscal devolution to cities, criminal justice devolution and Police funding.

#### Meetings with officials

On 29 September, MOPAC was represented at a meeting with Dave Allen, Director Public Spending, Her Majesty Treasury (HMT). The meeting was held to discuss how to improve efficiency and effectiveness of the criminal justice system in London.

On 1 October, MOPAC was represented at a regular meeting with HMIC Steve Otter. At this meeting, the findings from recent HMIC inspections was discussed. An overview of future planned inspections was also provided.

#### Youth meetings

On the 18 September, I gave a key note speech at the annual Youth Against Crime not Crime Against You (YACnCAY) summit held at City Hall. This local project which was set up five years ago in South London, provides intervention and prevention services for young people affected by and vulnerable to gangs and serious youth violence. The event was well attended by over 200 young people.

On 23 September, I had my regular meeting with the Chair and Chief Executive of the Youth Justice Board (YJB). We discussed the Youth Justice Review that was recently announced by the Secretary of State and how we can work together in the context of significant budget challenges.

On 29 September, I met with Baroness Lola Young to discuss the implementation of the recommendations from the Young Review Report. The Young Review works with government to improve outcomes for young black and Muslim men (aged 18-24) in the criminal justice system in England and Wales. I commended the work the Young Review are doing and agreed with Baroness Young that reducing re-offending is a key priority.

On 7 October, I met with the Director of Move for Life. Move for Life is a social networking site, which enables charities to reach out to a wider audience, and lets young people know what help and activities are available to them. We discussed a proposed campaign for reducing knife crime and agreed that knife crime continues to be a top priority. We spoke about the activity that MOPAC and the MPS are doing to combat knife crime, spending £6.8 million this year and undertaking almost 10,000 weapon searches in the last 9 months.

On 7 October, the Commissioner and I facilitated a MOPAC/MPS schools conference which was attended by over 300 head teachers, teachers and school pastoral staff. The aim of the day was to explore how we could work collectively with teachers to keep our young people safe inside and outside of school. The event featured a range of speakers including Ofsted and the MsUnderstood Partnership and highlighted prevention work being undertaken in three London schools. Over the coming weeks we will be assessing feedback from teachers who attended and determining how we will build on the engagement to date and continue to work with schools.

#### **Devolved Criminal Justice Services**

On 23 September, I delivered a <u>key note</u> speech on Devolved Criminal Justice Services at the National Initiative for Leadership and Empowerment (NILE) event. NILE is a not-for-profit national organisation which is a consortium of BAME staff organisations in the Criminal Justice System (CJS). Its membership includes; the National Black Police Association and the Association of Black Probation Staff. I outlined the benefits of greater devolution to London. I also addressed some of the comments the audience had expressed in an online survey NILE had run to garner the views of BAME CJS staff on the issue of a devolved CJS in London.

#### Meeting with staff associations

On 23 September, I met with the Chair and Deputy Chair of the MPS Federation as part of our regular quarterly meetings. The meeting was an opportunity to listen to their concerns and update them with relevant information.

#### Social Enterprise unit

On 30 September, I went to visit Blue Sky, a social enterprise that solely employs ex-offenders. In partnership with Amey, Blue Sky has employed over 1000 ex-offenders. I spoke to some of the exoffenders employed by Blue Sky and saw first-hand the great work they are doing by offering exoffenders 6 months paid employment alongside support with rehabilitation.

#### **London Digital Security Centre**

On 1 October, I launched the new London Digital Security Centre (LDSC). The centre will be the "go to" resource providing the latest cyber industry guidance for all sizes of business but providing particular support to the Small and Medium Enterprise (SME) market. The model for the LDSC has been built around the Scottish Business Resilience Centre and the Director of SBRC, Mandy Haeburn-Little, is assisting London to establish a similar model for London.

# **Undercover policing**

On 1 October, I met with Commander Richard Martin and Det. Superintendent Frankie Flood. This was part of a series of meetings at which I am briefed on undercover policing. In particular, at this meeting the recent report from the Office of Surveillance Commissioners was discussed.

#### **Crime Museum Uncovered**

On 9 October, The Mayor and I attended the new 'Crime Museum Uncovered' exhibition at the Museum of London. This is a fantastic exhibition showcasing some of the most important artefacts from the Crime Museum in Scotland Yard. Using evidence from real-life criminal investigations the exhibition – created in partnership with the MPS and MOPAC examines the changing nature of crime and advances in detection over the last 140 years. It also gives a voice to the real people behind the crimes; victims, offenders and police officers alike. While at the museum, we announced plans to create a permanent public home for the MPS' collection of objects.

#### 3. PERFORMANCE

#### 3.1 Data

Police data is now fully updated on the London datastore. In addition, more police and crime data and information can be found at <a href="http://www.london.gov.uk/priorities/policing-and-crime/data-info">http://www.london.gov.uk/priorities/policing-and-crime/data-info</a>.

An overview of key crime types as are below. Where performance is not going in the right direction, I will be addressing this through the quarterly performance MOPAC Challenge

| Crime Type  | Oct 2013 -<br>Sep 2014 | Oct 2014 -<br>Sep 2015 | Percentage<br>Change |
|---|------------------------|------------------------|----------------------|
| TNO   | 696,918                | 724,756                | 3.99%                |
| MOPAC Priority Offences                           |                        |                        |                      |
| Violence with Injury                              | 65,424                 | 71,843                 | 9.81%                |
| Robbery   | 23,884                 | 21,968                 | -8.02%               |
| Burglary  | 79,308                 | 71,541                 | -9.79%               |
| Theft from the Person                             | 33,371                 | 34,098                 | 2.18%                |
| Theft of motor vehicle                            | 21,404                 | 21,973                 | 2.66%                |
| Theft from motor vehicle                          | 56,347                 | 49,909                 | -11.43%              |
| Criminal Damage                                   | 57,581                 | 62,920                 | 9.27%                |
| Rape Sanction Detections                          |                        |                        |                      |
| Rape SDs (absolute number)                        | 717                    | 648                    | -69                  |
| Other Crime                                       |                        |                        |                      |
| Property Portfolio                                | 445,171                | 440,129                | -1.13%               |
| Personal Robbery                                  | 22,219                 | 20,278                 | -8.74%               |
| Residential Burglary                              | 50,931                 | 45,487                 | -10.69%              |
| Domestic Violence 'Violence with Injury' Offences | 22,033                 | 23,152                 | 5.08%                |
| Knife Crime                                       | 9,518                  | 10,013                 | 5.20%                |
| Gun Crime   | 1,550                  | 1,723                  | 11.16%               |

# SUMMARY REVENUE AND CAPITAL BUDGET MONITORING REPORT PERIOD 5 - 2015/16

# **Corporate Overview**

The 2015/16 MOPAC budget was approved as part of the Mayor's consolidated budget 23 February 2015 and includes additional planned savings of £205.6m. This brings the total of budgeted savings to £572m between 2013/14 and 2015/16.

### **Summary**

This report on the MOPAC/MPS finances for 2015/16 provides details of the forecast outturn financial position as at Period 5 for revenue and capital budgets.

The Period 5 forecast is based on the Period 3 forecast adjusted only for significant changes. A more detailed analysis will be provided as part of the Period 6 process and future quarterly reports.

The **revenue** forecast shows an overspend of £39.6m.

The major pressures and mitigations on this year's budget are:

| Pressures:            | £m    | Predominant explanation of variance                                   |  |
|-----------------------|-------|---|--|
| Overtime              | 11.2  | Due to the workload in Specialist Crime & Operations (SC&O)           |  |
| Police and Staff Pay  | 7.9   | Increased Agency staff costs  |  |
| Income                | 15.3  | Delay in filling funded posts.  |  |
| Supplies and Services | 11.7  | Higher than expected legal costs in relation to 3rd party provisions. |  |
|                       |       |   |  |
| Mitigations:          |       |   |  |
| PCSO                  | (3.4) | The numbers of PCSO staff are below the planned strength.             |  |

# **Revenue Financial Position - Period 5**

The annual forecast as at Period 5 is for a net overspend of £39.6m which is 1.7% of the Total Net Expenditure budget as detailed below.

<u>Table 1 - Subjective comparison of year to date and forecast annual expenditure</u> and income to budget - Period 5

| Total Year to Date Budget £m | Total<br>Year to<br>Date<br>Actuals<br>£m | Total<br>Year to<br>Date<br>Variance<br>£m | Period 5 - 2015/16                          | Revised<br>Annual<br>Budget<br>£m | Annual<br>Forecast<br>£m | Total<br>Annual<br>Variance<br>£m | Total<br>Annual<br>Variance<br>% |
|------------------------------|---|--|---|-----------------------------------|--------------------------|-----------------------------------|----------------------------------|
| 733.5                        | 731.8                                     | -1.8                                       | Police Officer Pay                          | 1,777.2                           | 1,777.1                  | -0.1                              | 0.0%                             |
| 210.6                        | 213.9                                     | 3.3  | Police Staff Pay                            | 509.9                             | 517.8                    | 7.9                               | 1.5%                             |
| 28.5                         | 28.4                                      | -0.1                                       | PCSO Pay                                    | 68.6                              | 65.3                     | -3.4                              | -4.9%                            |
| 972.7                        | 974.1                                     | 1.4  | Total Pay                                   | 2,355.7                           | 2,360.2                  | 4.5                               | 0.2%                             |
| 35.2                         | 41.1                                      | 5.9  | Police Officer Overtime                     | 81.6                              | 90.7                     | 9.1                               | 11.2%                            |
| 9.7                          | 9.7                                       | -0.1                                       | Police Staff Overtime                       | 23.4                              | 25.5                     | 2.1                               | 9.1%                             |
| 0.1                          | 0.1                                       | -0.0                                       | PCSO Overtime                               | 0.3                               | 0.3                      | -0.0                              | -0.5%                            |
| 45.1                         | 50.8                                      | 5.7  | Total Overtime                              | 105.3                             | 116.5                    | 11.2                              | 10.7%                            |
| 1,017.8                      | 1,024.9                                   | 7.1  | Total Pay & Overtime                        | 2,461.0                           | 2,476.7                  | 15.7                              | 0.6%                             |
| 8.7<br>74.3                  | 11.1<br>74.1                              | 2.4<br>-0.2                                | Employee Related Expenditure Premises Costs | 19.8<br>171.6                     | 19.8<br>173.0            | -0.0<br>1.3                       | -0.1%<br>0.8%                    |
| 25.0                         | 21.4                                      | -3.6                                       | Transport Costs                             | 60.4                              | 58.2                     | -2.2                              | -3.7%                            |
| 161.0                        | 156.8                                     | -4.2                                       | Supplies & Services                         | 406.1                             | 417.8                    | 11.7                              | 2.9%                             |
| 269.1                        | 263.5                                     | -5.5                                       | Total Running Expenses                      | 658.0                             | 668.7                    | 10.7                              | 1.6%                             |
| 21.1                         | 21.1                                      | -0.0                                       | Capital Financing Costs                     | 50.6                              | 50.6                     | -0.0                              | 0.0%                             |
| 14.9                         | 14.0                                      | -0.9                                       | Discretionary Pension Costs                 | 35.9                              | 35.0                     | -0.9                              | -2.4%                            |
| 1,322.8                      | 1,323.5                                   | 0.6  | Total Gross Expenditure                     | 3,205.5                           | 3,231.0                  | 25.5                              | 0.8%                             |
| -115.1                       | -104.4                                    | 10.7                                       | Other Income                                | -280.3                            | -265.0                   | 15.3                              | -5.5%                            |
| -203.2                       | -204.4                                    | -1.1                                       | Specific Grants                             | -494.6                            | -495.9                   | -1.3                              | 0.3%                             |
| -4.6                         | -1.7                                      | 2.9  | Transfers to/(from)Reserves                 | -69.8                             | -69.9                    | -0.0                              | 0.0%                             |
| 999.8                        | 1,013.0                                   | 13.1                                       | Total Net Expenditure                       | 2,360.7                           | 2,400.3                  | 39.6                              | 1.7%                             |
| -974.2                       | -974.2                                    | 0.0  | Funding (Grant & Precept)                   | -2,360.7                          | -2,360.7                 | 0.0                               | 0.0%                             |
| 25.7                         | 38.8                                      | 13.1                                       | Overall MPS & MOPAC<br>Total                | -0.0                              | 39.6                     | 39.6                              | N/A                              |

# **Period 5 Commentary**

#### **Summary of Key Issues**

#### Income

There continues to be a forecast pressure of £15.3m. In the main this is due to not filling officer posts that are budgeted to be funded from external sources. The main areas of concern are Roads Policing and other unfilled and unsold posts.

#### **Supplies and Services**

The forecast outturn pressure remains at £11.7m; £7m of this relates to a top up to the MPS third party provision, in relation to claims made against MPS/MOPAC. The other forecast pressures are the additional cost of Forensic Medical Examiners (FMES's) offset by reduced nurse pay, national Counter Terrorism Digital Policing costs, the additional volume of contracted forensics work, and various forecasted Digital Policing costs. These are offset by the reduced volume of demand on the Language Services contract.

# **Police officer pay**

Projected police pay is within the agreed budget.

#### Police staff pay

There is a projected pressure this year of £7.9m which is as a result of the large number of temporary staff and the projected inability to lose staff at the rate required to balance the budget. Business groups are required to manage police staff expenditure within the agreed budget.

The 2015/16 pay award is currently being negotiated with the Trade Unions. The MPS's offer will involve an additional unbudgeted cost of £1.5m in 2015/16 with savings in future years (as the pay awards proposed for 2015/16 and 2016/17 are non-consolidated). The unbudgeted cost in 2015/16 will be funded from the budget pressures reserve. The reserve will be replenished in 2016/17 when the savings are made.

#### **Overtime**

Against current budgets there is an overall pressure of £11.2m, mainly on Police Officers (£9.2m). The majority of the overspend £5.3m is within Specialist Operations (SO) due to operational pressures, high level of vacancies and the threat level being increased to severe from August 2014. However this over spend should be funded by Protective Security and Counter Terrorism grants.

Other pressures include £2.6m in SC&O due to the support for major operations provided by Specialist Firearms and Public Order and Resources, and £1.5m in regard to policing the Ecuadorian Embassy.

The main pressures on the Police Staff Overtime budget are in Met Command and Control (£0.6m) and Forensics (£0.7m).

### PCSO pay

PCSO pay is forecast to underspend by £3.4m at the end of the financial year.

# **Capital**

The forecast spend is £258m which is £7m below the approved budget of £265m. Gross capital receipts as at the end of August 2015 are £55m and the forecast remains £196m.

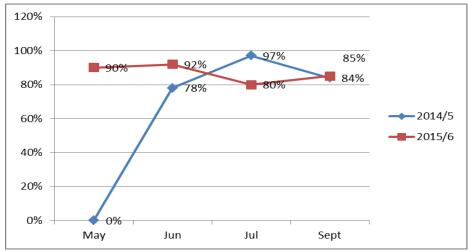
# 5. CORRESPONDENCE AND MAYOR'S QUESTIONS MOPAC RESPONDED TO WITHIN AGREED TIMESCALES

MOPAC continues to manage and prioritise all correspondence and Mayor's questions received, to ensure that it is meeting its obligation to respond to a high quality and in a timely manner.

# 5.1 Mayor's Questions (MQs)

| Mayor's questions | Total received | Responded to within agreed timeframe | In percentage terms |
|-------------------|----------------|--------------------------------------|---------------------|
| April 2015        | No MQs         |                                      |                     |
| May 2015          | 92             | 83                                   | 90%                 |
| June 2015         | 83             | 76                                   | 92%                 |
| July 2015         | 112            | 90                                   | 80%                 |
| August 2015       | No MQs         |                                      |                     |
| September 2015    | 178            | 151                                  | 85%                 |

Response rates are intrinsically linked to increases in volumes of correspondence and MQs received. In the month of September, MOPAC received a higher number of MQs, with some of them requiring a more detailed input from the MPS. Despite this, MOPAC responded to 151 MQs within the agreed timeframe.



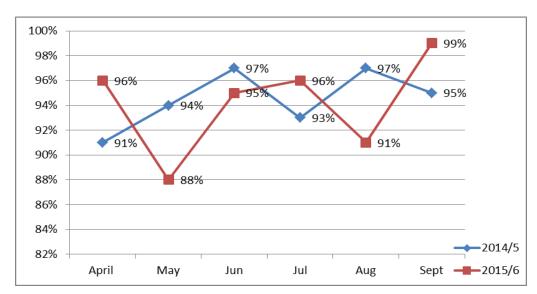
Comparative data year on year MQs responded to.

#### 5.2 Correspondence received and responded to within 20 days

MOPAC continues to receive a high volume of correspondence.

| Months      | Correspondence | Number responded to    | In percentage |
|-------------|----------------|------------------------|---------------|
|             | received       | within 20 working days | terms         |
| April 2015  | 197            | 190                    | 96%           |
| May 2015    | 185            | 162                    | 88%           |
| June 2015   | 261            | 247                    | 95%           |
| July 2015   | 226            | 216                    | 96%           |
| August 2015 | 160            | 146                    | 91%           |

| Months         | Correspondence received | Number responded to within 20 working days |     |
|----------------|-------------------------|--|-----|
| September 2015 | 162                     | 160  | 99% |
|                |                         |  |     |



Comparative data year on year of correspondence responded to.

#### 6. MOPAC BUSINESS AND MEETINGS

In the last month, my office and I have had a range of meetings with key stakeholders, MPS officers, and in support of the Mayor.

# 6.1 Regular meetings

- Meetings with the Mayor
- Bilateral with the Commissioner
- Meetings with MPS Management Board team members
- Meetings with MOPAC Senior Officers and Advisers
- Liaison meetings with Police and Crime Committee members.
- Meetings on Met Change and the Budget with the Deputy Commissioner and MPS Management Board
- Regular contact with the Home Office
- Regular contact with Crown Prosecution Service

There are also frequent informal conversations with senior colleagues. All meetings are covered in section 2 and 6.1.

#### 6.2 Decisions

The following formal decisions have been made:

| Decision Number | Formal Decisions made   |
|-----------------|---|
| DMPCD 2015 30   | Pension Forfeiture  |
| DMPCD 2015 84   | MOPAC Budget Monitoring and Budget & Reserves Movements 2015 - Period 3 |
| DMPCD 2015 86   | CCTV Hub Relocation   |
| DMPCD 2015 101  | Procurement requests August 2015  |
| DMPCD 2015 102  | Mobility Programme – Mobile Devices                                     |
| DMPCD 2015 103  | Body Worn Video Outline Business Case                                   |
| DMPCD 2015 104  | Provision of Specialist Services  |
| DMPCD 2015 105  | Secure Audit Software Agreement   |
| DMPCD 2015 107  | Funding for Havens and Rape Crisis Centres in London                    |
| DMPCD 2015 109  | MOPAC Budget Monitoring 2015 – Period 4                                 |
| DMPCD 2015 112  | Investment Requests September 2015                                      |
| DMPCD 2015 113  | Pension Forfeiture  |

# 6.3 Future MOPAC meetings are as below

| Date             | MOPAC Meeting                       |
|------------------|-------------------------------------|
| 11 November 2015 | MOPAC Challenge – Intrusive tactics |
| 9 December 2015  | MOPAC Challenge - Victims           |
| 11 December 2015 | MOPAC/MPS Audit Panel               |

I regularly meet with my advisory panels including the Joint Investment Board (JIB) and Joint Asset Management Panel (JAMP).

In addition, the London Policing Ethics Panel will meet on 3 November and 1 December 2015.